55th year of Publication

SIMPLEST SWIFTEST & SUREST

PITMAN SHORTHAND

# rooressive Shorthand



with

Eng./GK/Reasoning

READING & DICTATION EXERCISES FOR SPEED DEVELOPMENT

### Reading and Dictation Passages have been marked for 20 $w_{ m ords}$ each, so that the same can be dictated for 80 to 160 wpm speed

#### LAWS & LEGISLATION Ex. 1 - 14

Exercise 1

ir, a new feature is being introduced in the Companies ......... Act which was never there before, neither in the Companies <sup>20</sup> Act, 1913 nor the Companies Act, 1956, or the various amendments that have been made since 40 1956. Only an abridged form of the profit and loss account and the annual report will be sent 60 to the shareholders, and on payment of fee, he will be entitled to get the full report as he is 80 getting now. If the Hon'ble Minister looks into the representations from various shareholders' associations over the years, you will find 100 that even the existing requirement of information to be provided to the shareholders is not enough. In fact, shareholders' associations 120 have already represented 22 à that the information given to them should be much more specific. In companies which have got various 140 divisions, it ..... should be division-wise. There are a lot of other features which they have pointed out, from time to 160 time. Here, we find a Bill which has been ostensibly brought to protect these. very small shareholders and depositors which 180 takes away even the existing rights being given to them. It is a very serious matter. In corporate functioning 200 as we have seen over the last few years, I may venture to say that even the out of date, because in the last five years especially after this Government has come to 240 power, there has been a seachange in the operation of the corporate sector. This particular Act which is the 260 main Act governing the administration of the companies in the corporate sector cannot ..... be effective, in spite of over 600 <sup>280</sup> Sections and a vast army of company law administration officials all over the country. The small depositors and the shareholders 300 will always be...... left at the mercy of a certain Government bureaucrate or a certain department. For instance, in spite 320 of all these powers which the Company Law Board enjoys, this particular amending Bill says that certain powers will be 340 shifted from the High Court to the Company Law Board. It makes no difference. The ultimate authority is the Government. 360 The Company Law Board will be executing its decisions through the Government. Now, I want to know, if the Company 380 Law is effective, then, how we have got massive cases of duping? The investors are totally taken for a ride. 400 ABRIDGED: shortened; OSTENSIBLY: not real but pretended:

BUREAUCRATE: official; EXECUTING: enforcine.

Progressive Shorthand (Monthly) May 2025

Tommittee which had a very socialist approach. It is contrary, <sup>20</sup> if I may submit with your permission, to the thinking of their own Prime Minister, I do not understand who <sup>40</sup> is the author of this Bill. I do not understand how this kind of omnibus Bill without direction has been <sup>60</sup> brought. This is one of the most poorly drafted pieces of legislation that I have come across. I submit that <sup>80</sup> apart from these things, if the Hon'ble Minister may allow me to submit, I have seen in the administration of <sup>100</sup> companies for smaller things, they are more particular. If a company is not filing some paper on time, promptly they <sup>120</sup> will send a notice. But there are some other companies which I know of which are not repaying their depositors. <sup>140</sup> Depositors are knocking at their doors. And nobody is listening to them.

This kind of anomaly must be corrected, since 160 this is a very important Act in the sense that the entire corporate sector is administered by this Act, if 180 the Government has any power to discipline companies, it is through this Act. ... And if this Act is treated in 200 such a callous manner, I am at my wit's end to understand how larger companies will ... ever come within the 220 framework of any discipline at all. They will not. Whenever any controversy starts we start the controversy of the public <sup>240</sup> sector and the private sector. ..... This is a needless controversy. In this country we need the private sector and we 260 need the public sector. In this country, we need large companies and we need small companies. Everybody must play his 280 role as per the \_ scheme of the Constitution, as per the scheme of various Resolutions. We in the Opposition may 300 or may not agree with the Government's policies. But just now the own avowed objectives are. This Bill does not even conform to their own pattern. It is strange to me. 340 I do not .... understand how these provisions have found their way into this Bill specially in relation to the entire 360 corporate deposits clearly stated that a loan is different from 380 a deposit. The reason you are giving is that this Bill also include the provision to plug loopholes and remove 400 some lacunae. This is not a loophole or a lacuna. Loans and deposits are two different things. But by an 420 Act of Parliament we are trying to change the context and the meaning of the entire corporate operations and functions. 440

O NIBUS: multi objects CALLOUS: unfeeling; unsympathetic; LACUNAE: defects;

ir, I would submit that the partnership firms, proprietary firms, private limited companies, are nothing but glorified partnerships and the 20 Act should be amended in such a manner that the small private companies are kept outside the purview of this 40 Department. Only then the Government Department can concentrate on the really larger violations where companies have started doing badly, but 60 the balance sheet does not reflect that, with the result that more people start putting deposits and face difficulties later. 80 There are investment companies about which the people do not know and they do not know whether they have the 100 approval of the Reserve Bank of India or not and by the time the Government machinery acts, a large number 120 of people find themselves, duped by these companies and these companies cannot be stopped unless the Company Law Department is 140 vigilant.

But I submit that the Company Law Department cannot be vigilant in the present system because the present system 160 is conducive to the harassment of the small man and I find nothing in this amending Bill which either disciplines 180 these companies or stops the harassment of the small men or encourages the medium entrepreneur. Therefore, this Bill should be 200 rejected and my submission to the Minister through you is that if now this is referred to a Select Committee 220 at least all those of us who are interested in it can give specific suggestions. The objective is quite clear. <sup>240</sup> The Government wants to rationalise the whole thing. the Government wants to make the Companies Act effective and the social 260 objectives of the Government are shared by all of us and there is no dispute about it. But look at 280 the provision regarding abridging the balance sheet giving less information to the shareholders on the accounts. Why should the annual 300 report contain, according to this Bill, information on conservation of energy, and technology observation? Are small investors interested in these 320 subjects at all now? Will he even understand it? It is highly technical, I am sorry, I have been in 340 business for a long time and technology absorption is something which I have not been able to absorb at all. 360 So, I do not know how a layman will understand that. With this kind of contradiction. I think this 380 Bill is a typically bureaucratic Bill which only encourages more paper work. It is good for the bureaucracy and the Government .400

DUPED: deceived; VIGILANT: watchful; HARASSMENT: troubled; RATIONALISE: to base on reason; ABSORPTION: to suck in;

ir, the four specific things where I would like to draw the attention of the Minister are: it has been 20 provided in this Bill that private limited companies, who accept fixed deposits will be deemed to be public companies. Now <sup>40</sup> I see an amendment has come that this will not apply to companies getting deposits from relatives. But I venture 60 to say that there are small family companies which can raise deposits from their own friends and associates. Why should 80 they become public companies? They are not getting money from the public in the wider sense. If they are getting 100 loans, they are small loans from commercial banks against securities. But bringing or by roping in all these companies really 120 what we are doing is that we are not applying the law to these companies but allowing law to become 140 ineffective in the case of big companies and this is precisely what is happening. For instance, in Mumbai or Calcutta, 160 there are big corporations, companies which deserve to be closely monitored whether they are following the Companies Act or 180 not. This cannot be done, howsoever great our desire may be with a limited number of staff and every year, 200 we probably can go on increasing the personnel in the Company Law Department. But the administration of the Act cannot 220 be effective unless we do an ABC Analysis and see that only those companies where public money is really 240 involved are closely monitored and there I say I am totally against this whole concept where we go on providing 260 penalties for infringement.

Penalty should act as a deterrent. How far are we able to deter the large companies from 280 violating the law? Here I see a very strange amendment that in the case Government does not approve the Managing Director's 300 appointment, the Managing Director will be fined Rs. 500 per day for the number of days that he refuses 320 to vacate the office. I do not understand this logic. The law should be that Government has not approved the 340 Managing Director's appointment and the Managing Director should therefore have vacated the office from the moment Government has disapproved of it. 360 But to provide a penalty of a few hundred rupees in the event of his continuing in office, for the 380 period when Government had disapproved the appointment, is very strange. The whole Companies Act should be looked at afresh. There 400 should be a Select Committee or the Hon'ble Minister, can on his own, bring a motion for a Joint Committee 420 of both Houses. Nothing will be lost if this Bill is not passed immediately. The Bill should be made thorough. 440

#### Exercise 5

adam, I will be very brief and I shall not repeat some of the things that have already been stated. <sup>20</sup> I do support the Motion moved by the Hon'ble friend. As I understand it, the Attorney-General when he gave <sup>40</sup> his evidence or advice to the Joint Parliamentary Committee based his theme on three essential points. One is that you <sup>60</sup> cannot prove the negative that the non-existence of middlemen or agent, or whatever, despite the fact of the payment of <sup>80</sup> Rs. 64 crores, as a condition precedent to the contract, which he had not actually seen; therefore, the condition precedent <sup>100</sup> to a contract which he had not examined and which the JPC also had not examined, was sufficient <sup>120</sup> ground to say that you can't ask to prove the negative, and thirdly that condition precedent can also be oral. <sup>140</sup>

These were largely the three essential points, which raise questions which, I believe, only the Attorney General can answer, because 160 the legal experts and the Treasury Benches would suppress their expertise and would rather come out with partisan aspects 180 of that which is unsustainable. The Attorney - General spoke of the Evidence Act. I hold, the Evidence Act is 200 essentially a procedural Act and a fact finding committee such as our Joint Parliamentary Committee was not bound to follow 220 the Evidence Act. There are also exceptions to the Evidence Act, like the principle of the primary burden of proving 240 a fact lying with the party that asserts the existence of a thing. And the best example is a child 260 born out of wedlock; that is assumed to be the child of that couple and whoever says that this child is 280 not my child or is not born out of wedlock, has to prove it to be so. Here the Evidence Act 300 is asking you to prove the negative. The responsibility of proving the negative lies on whoever makes the assertion. Therefore 320 the Attorney - General is wrong. Therefore, it is necessary that the Attorney - General be called here. Finally, I believe there 340 are other Constitutional requirements which make it necessary. Here is Article 299 of the Constitution of India 360 because this is related to the Attorney - General giving advice that the condition precedent could be oral. It can be 380 oral in respect of non-Government contracts only. Finally, under Section 92, in fact, the Evidence Act excludes oral evidence. 400

PRECEDENT: example; PARTISAN: partial; SUPPRESS: tocrush down.

2076, 

ir, now, I go to my next point. What is the general tenor of most of the amending Bills? Interestingly, 20 after 1956 we had the amending Bill of 1969, there were two Bills in 1964, 40 the general tenor of the Bill was known, whether it was restricting the corporate sector or it was liberal or 60 for what purpose. But this particular Bill is a little different in the sense that after the present Government came 80 to power, it announced policies which were very liberal to the corporate sector. Liberal does not mean that they can 100 break the laws. Liberal means that the Government lays down the framework of the Industrial Policy and within the framework of 120 that policy Government wants to give the corporate sector a little leeway to operate. But here I find under Section 140 270 or Section 372, a whole new definition is given to intercorporate deposits. Including deposits within 160 the meaning of loan not only creates trouble for the corporate sector, it is violence to the English language. By 180 no stretch of imagination can a deposit be termed a loan. We are making deposits in banks. They cannot be 200 called loans. We are not giving loans under intercorporate deposit. To include it under the term 'loan' is an atrocity 220 and it will only affect the small and medium entrepreneurs. The bigger companies can get enough loans from companies, 240 from Government institutions. In spite of our talk of socialism and decentralisation, it is always the bigger companies which get 260 the larger cake out of the Government resources and it is the small and medium people who are hit hard <sup>280</sup> by this provision. While ostensibly it is meant to protect the small man, the people who are really hit by 300 the tenor of this Bill are the small and medium entrepreneurs. The MRTP and FERA 320 companies are not affected by this Bill at all. I do not suggest that there should be any restriction put 340 on MRTP or FERA companies which are not realistic. What I submit is in the scheme of 360 things the Industrial Policy Resolution from the time of Jawaharlal Nehru which Government still professes is a relevant document. I 380 feel in terms of fulfilling those objectives there should be restrictions only on MRTP and FERA companies. Small and medium size 400 companies should be outside the orbit of most of these restrictions. Only then will the Company Law be effective; otherwise, 420 this series of amendments may add to the plethora of amendments that we have been adding from year to year?440

TENOR: period; ATROCITY: brutality; LEEWAY: falling off; PROFESS: claim.

adam, I am on a point of order. The points I wish to make are, to my belief, of 20 substance because Lthere are no rules or precedents that exist on it. However, you might rule on them after you 40 have heard myexplanation? them. They will be setting precedents on the subjects. The very first question that I would 60 like to raise and I have already written to you about this, is the procedure and the method to be 80 adopted while taking up a report of the House for consideration, particularly when it is the report of the Joint 100 Parliamentary Committee. Here, I would like to make a distinction between the methodology that is being adopted today and that 120 which has been adopted by our Parliament ever since it came into existence. I hold that it is for the 140 first time ever that we are considering the report of a Joint Parliamentary Committee through the medium of a Short 160 Duration discussion. A Short Duration discussion in this House, or I believe Rule 193 in the other House, 180 is a parliamentary device for airing views, for expressing or giving voice to a concern which is of some immediate 200 public importance. This method adopted, for discussing that which is the substantial enterprise of the two Houses of Parliament, irrespective 220 of the contents of the report, is unsatisfactory. If this were merely to be discussed through the medium or the 240 parliamentary device of Short Duration discussion, I do not think we are doing justice to report of a <sup>260</sup> Joint Parliamentary Committee.

Now, we would have accepted and it would have been normal to accept that in as important <sup>280</sup> a matter as the report of a Joint Parliamentary Committee, the Government had come forward with a substantive Motion, that <sup>300</sup> they accepted the report or not should have been made known to the House. Had they come forward with a <sup>320</sup> substantive Motion, perhaps some of us might have given Motion of amendments. I have personally given notice of the Motion, yet no day was named. <sup>340</sup> My esteemed colleague has also given notice of the Motion, that this report be considered on a <sup>360</sup> substantive Motion and not through the medium of a Short Duration discussion. Had that been done, we would have been <sup>380</sup> entitled to the following on some of the amendments that I have moved. <sup>400</sup>

1ETHODOLOGY: way to be followed; SUBSTANTIAL: large.

ir, I come to another provision. In the Statement of Objects and Reasons one of the objects mentioned is reducing 20 unnecessary cost or burden by requiring companies to attach only an abridged form of prospectus to the application form. I 40 would like to know specifically from the Hon'ble Minister which section of companies has represented that the cost of printing 60 the balance sheet is prohibitive and they want to reduce it. I submit that in the annual report as presented 80 today there is a whole section dealing with listing of employees getting salaries of over Rs. 3,000. And I 100 find that over the years this figure of three thousand is not increased. In this amending Bill there is some 120 provision resulting in large companies having thousands of such employees and they are listing those employees which itself takes up 140 thirty or forty pages of the balance sheet. Merely deleting that provision can bring down the cost of printing and 160 that will not affect the small investors in any way. Instead of doing that, they have taken nowers now, suggest 180 that it should be deleted altogether. A small shareholder is not interested in who is employed and what salary he 200 is getting. He is only interested in knowing whether a Director's relative has been employed and that was the original 220 purpose.

This was inserted in the sixties when it was found that the wives or relatives of the Managing Directors 240 of companies were appointed on high salaries. So, a provision was inserted. At that time, three thousand rupees was a 260 very high salary. It was said that with regard to people drawing above three thousand rupees, details should be given. <sup>280</sup> Today, the law should be amended to the effect that if the Directors relatives or those connected with the companies 300 are employed by the company, details should be given. Probably, after this provision, nobody's relative will be employed because it 320 will come to the adverse notice of the Government. But abridging the whole balance sheet to reduce costs is not 340 good. We are seeing larger corporations, instead of just giving information as required by the Companies Act, printing fancy balance 360 sheets, colour photographs, offset printing, etc. Certainly, they are not worried about the cost. It is a strange thing that 380 the Government is worried about reducing the cost, unless we are talking about the balance sheets of the public sector 400 companies which is a different matter. But the companies which are doing so take pride in printing colour balance sheets 420 and it cannot be their representation and in the name of reducing costs you cannot bar vital information from us. 400

#### Exercise 9

r. Vice-Chairman, Sir, I am standing to support the Bill, every clause of it with all the amendments. However, I <sup>20</sup> have a few suggestions. I would like the Government and the Minister to take note of them. The great and <sup>40</sup> important leader of Europe told his Ambassadors, if you go to London, go to the share market, then you will <sup>60</sup> feel its pulse, and know its health and politics. The share market is controlled remotely or fully by the Company <sup>80</sup> Law Board in our country. So any amendment to the Company Law in a progressive way, is going to help <sup>100</sup> the growth; economic growth. If it is otherwise, it will be detrimental to the growth. What is happening today in <sup>120</sup> our country in the field of Company Law and how it is functioning?

The Company Law is represented in the 140 States by the Registrar of Companies. Today in the eyes of the law everyone is equal. Whether you are a 160 company with 2 persons or with Rs. 20,000 capital or hundreds of shareholders with hundreds and crores of shares, 180 the forms and formats made are the same for every one. On the one hand you suggest that companies should 200 be run properly with proper professional management, with better auditors and company secretaries, on the other hand you also allow 220 a person or a group of even two persons, husband and wife or son and father, to form a company. 240 In such a case he is the producer, he is the engineer, he is the clerk, he is the typist, he <sup>260</sup> is the accountant and hence he has no time to look into other things and understand all the forms. The <sup>280</sup> result is that hundreds of cases are filed against such companies. Only in Kanpur, there must be 1,000 such 300 cases in which the party has failed to submit some forms, some reports or some proformae. There is a nexus 320 between a few lawyers and the Registrar of Companies. Either in Patna or in Kanpur or anywhere in the State 340 capitals hundreds of cases are filed. If you fail to submit these forms you have to pay a penalty and 360 suffer prosecution. The penalty is very minimal. It is Rs. 25 or Rs. 50 but the word 'prosecution' is also 380 there. The result is that small businessmen who are afraid of going to jail have to go and face the Magistrate. 400

REMOTELY: from a distance; NEXUS: relationship, connection; PROSECUTION: institute legal proceedings; DETERIMENTAL: harmful; PROFORMA: format

n the other hand, no case is filed on bigger companies because they can afford to appoint a lawyer, 20 appoint a representative, have a liaison with the Registrar's Office. A person who is having a company with Rs. 40 5 lakhs or Rs. 2 lakhs or Rs. 10 lakhs of capital, a small factory or business, does not have that 60 much of resources to go and have a liaison with the Registrar of Companies. The result is that cases are 80 filed against him and where a fine of Rs. 50 could have been sufficient for settlement, a fine of Rs. 5000 100 is imposed. The same law is not applied to the public companies and Government corporations. Once I was 120 Chairman of the Bihar Industrial Development Corporation. In that corporation, for the last five years the balance sheet was not audited. 140 I enquired why the Registrar did not file a case against them. They said that it is headed by a 160 Managing Director who is an IAS officer and no case can be filed against an IAS 180 officer. He is big bureaucrat. He is much higher than the Registrar of Companies. That is why I suggest 200 two or three things. Small people are actually being tortured and bigger ones go scot-free. This is practically happening. 220 So, for better growth of the companies my suggestions are three in number.

First, simplify the forms. Make a division 240 of companies with a capital of Rs. 20 lakhs and below and the companies with the paid-up capital of 260 Rs. 20 lakhs and above. In the case of companies below Rs. 20 lakhs share capital, burden and difficulties should 280 be lesser. The forms should be simpler. In case of failure to submit forms or delay in the submission of 300 their reports, there should be a fine only, say, of Rs. 50 or Rs. 500 but no prosecution. For 320 bigger companies you have whatever laws you have got today, make another category of the public undertakings, the Government companies. 340 Such companies should be treated on a different footing, because 100 per cent shares invested belong to the Government. 360 It is the people's money. It is managed officially. There is no personal interest involved. The delay is because of 380 some administrative difficulties. So, keep such companies in a different category. Fourthly, in case you are not able to amend 400 this, the only alternative is, don't allow small companies to grow. Don't allow them any registration. If you allow them 420 registration, you force them to follow And if they fail, you take them to the court these rules. for harassment. 440

#### Exercise 11

r. Vice-Chairman, Sir, I am very thankful to you and the Hon'ble Members who have participated Lin the discussion. 20 I have heard with great attention ... the various speeches made by the Hon'ble Members in the foregoing debate on this 40 Bill. Before reacting to the individual points made by the Hon'ble Members, I would like to say that the present 60 Amendment Bill cannot be deemed to be a recodification of the entire Companies Act. This Bill incorporates provisions of an 80 urgent nature which have to be brought not only for the effective regulation of the corporate sector but also for 100 its smooth functioning. The corporate sector encompasses various sections of the people and not only companies and their management. We 120 have .... to protect the interest of the shareholders, the depositors, employees, public interest, while also looking at the interest of 140 the companies and their management. If we go carefully ... 3.3. through the various provisions embodied in the Bill, you will find 160 that the different provisions have taken care of the .... interests of different sections of the people. While on the one 180 hand, there is a forum being provided to depositors whose deposits are not returned by companies on time, on . the 200 other the interests of those who apply for shares in a company are also being protected by the provisions relating 220 to the refund of the application money when shares are not allotted. It has also been made mandatory that the 240 company will deliver share certificates and debenture certificates within a prescribed period of time. Similarly, when share transfers are refused, 260 and there is a dispute, provision is being made that pending settlement of the dispute, the transferee does not lose 280 his rights over the dividends, right shares, bonus shares, etc. All these provisions are aimed at " protecting the small investors 300 and shareholders also.

My friend mentioned about non-furnishing of annual reports to the shareholders. It is not that we 320 are not 4. concerned that information needs to be furnished to the shareholders. However, it is felt that as average. shareholders 340 may not really require all the information 1 that is published in the annual reports today. My friend himself stated 360 that the list of the employees drawing over ...). a certain amount of salary can be done away with. It would 380 be evident, therefore that he shares the view that all the information may not be essential for an average shareholder.

RECODIFICATION: to give new secret number;

MANDATORY: based on orders:

ir, it is, therefore, fully in order that the company should be asked to supply only such information as may 20 be prescribed by the Government to a shareholder in the first instance and only those shareholders who really require the 40 entire information in the annual report should be provided with it. As the proposals in the Amendment Bill and the 60 further amendments suggested will show that this full information can be obtained by any shareholders on demand free of cost, 80 it cannot, therefore, be said that the interests of the shareholders are not being adequately safeguarded. So far the small 100 depositors whose deposits were not being refunded by the company in time had no remedy under the Companies Act. He 120 had to go to the civil court to enforce his claim. We have provided in this Bill that a depositor 140 whose money is not refunded in time can approach the Company Law Board which, after looking into all aspects of 160 the matter can direct a company to repay the deposit on certain conditions and if the company defaults in obeying 180 this order of the Company Law Board, it is able to be punished. I am sure. all the Members would 200 agree that this is a major step towards the protection of the interest of the depositors, particularly the small ones. <sup>220</sup> It will be seen that in various existing provisions of the Companies Act, there are specific limits prescribed, such as 240 the ones for disclosure of salaries above a certain amount, compulsory appointment of managing director etc. With the passage of 260 time, many of the limits become outdated and need to be changed. It is felt that flexibility in these matters 280 would be of great benefit and with this aim, it has been provided that these provisions be changed to such 300 limits as may be prescribed by the Government. My friend has mentioned that instead of the present provision that a 320 Managing Director or a whole time Director be appointed in a company with a paid up capital of Rs. 25 lakhs, 340 that limit should be raised to Rs. 5 crores. The provision that we have proposed in the Bill and the 360 amendments that have been moved will take care of this problem. Whether the limit should be raised to Rs. 5 380 crores can be determined from time to time, taking into account all the circumstances. Some of the provisions relate to 400 the removal of the lacuna are observed and it is seen that undue advantage is being taken by the company 420 to avoid the intention of the law, such a lacuna must be removed for the benefit of the shareholders now. 440

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PRESCRIBE: lay down anthoritatively AMENDMENT: alteration;

r. Vice-Chairman, I rise not only to oppose the Bill that has been brought before this House today L but 20 to express the hollowness of the objects and reasons which the Minister has just placed before the House. I 40 come to the point and I will have to give a little background because this is the first legislation of its 60 kind in this country which was brought forward in 1969. Former Prime Minister while dissolving the Lok Sabha 80 in December 1970 and calling for mid-term elections, addressed the nation on the radio and one of the 100 achievements she claimed was that the Government had set up the Monopolies and Restrictive Trade Practices Commission to control 120 concentration of economic power which had got concentrated in a few hands, and to go forward on the road to 140 democratic socialism. After its enactment this Act has already been amended a number of times. In November 1980,160 this was the first amendment when they said that export production should be excluded from the purview of the total production 180 taken because that does not affect the consumer, as it goes out of the country.

In April, 1982 there 200 was an amendment which gave powers to the Government to exempt by notification industries which, in the opinion of the 220 Government, are of high national priority, or where the Government feels that there is scope for export or if the 240 industry is to be put in a free trade zone. That was in April 1982. That amendment by 260 itself had signalled the dilution of the MRTP Act. In fact, the honeymoon with socialism had come 280 to an end and after 1980 the Government had already started on this new path of liberalisation and 300 privatisation and there was a new vocabulary which is very much in fashion these days. In 1983, the 320 Government again amended the Act purportedly based on the recommendations of the Sachar Committee. I will show you within the 340 course of my speech how the Government has ignored the major recommendations of the Sachar Committee and accepted only 360 those amendments which have suited this new role of liberation. At the outset, let me tell you that this Bill 380 before the House is the last nail in the coffin of the MRTP Act, 1969. 400

Sir, it would have been much more honest to bring a simple legislation saying that this House hereby repeals the 420 MRTP Act, 1969. That would have been a much more honest way of doing what 440 we are today being asked to do. The minimum I expect from the Minister is that an economic legislation or 460 such far-reaching consequences should be referred to a

Select Committee. In this House and in the Lok Sabha also, 480 from the time of Pandit Jawaharlal Nehru, there has been a very healthy practice that every complicated piece of legislation 500 is referred to a Select Committee. In recent times, the Government has given a total go-by to the system. 520

Last year, both the Houses of Parliament passed the Direct Taxes Bill without even understanding the clauses, and the Government 540 and Parliament were embarrassed later because that cannot be implemented and it has to be amended again. Therefore, my humble 560 submission to the Hon'ble Minister through you, Sir, is to refer even at this stage the Bill to a Select 580 Committee in which there can be experts. There are eminent people on the Treasury Benches who have got a lot 600 to say on this and I would be most happy to have their views. But, under the present system, they 620 are unable to oppose the Bill and the Bill will go through.

First, we must understand what this legislation is? 640 Unlike the Companies Act or the Income Tax Act, which are Acts to regulate business, this Act was an Act 660 meant to restrict a few business houses so that the others could be free, therefore today, if you lift the 680 restrictions on these business houses, it is not liberalisation, but it is restriction to the vast majority of small entrepreneurs. 700 The phraseology itself is wrong and the impression created is as if they are loosening. We are allowing these powerful 720 people to have a hold on the small entrepreneurs. That is what we are doing under this Act. So, the 740 term liberalisation indicates as if the Government is reducing its power. No, what we are doing is that a whole 760 bunch of small and medium entrepreneurs will now be again open to the competition from these large houses which the 780 earlier Government in its wisdom, wanted to restrict through this Act. So, first we must understand what we are doing. Liberalising 800 a restrictive Act is like asking for boiling ice. It is a contradictory term. You cannot liberalise the MRTP 820 Act. The Monopolies and Restrictive Trade Practices Act can only be tightened or repealed. Liberalising that Act means negativing it. 840

DISSOLVING: disbanding; DILUTION: to mix with; EMBARASSED: to put in odd situation; PHRASEOLOGY art of writing one word for a group of words; RESTRICTIVE: to put hurdles.

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## \*\*WORK HARD, ROME WAS NOT BUILT IN A DAY.

ir, the Act itself has two parts, one is concentration of economic power and the other is protection to the 20 consumer. Let us now discuss about concentration Firstly, the Government got powers of economic power. to exempt a whole 40 list of industries or even undertakings from the purview of the Act. As a result of that power, under Section 60 22A, the Government issued a notification in May 1985, saying that such a list of 80 industries shall be exempted from the purview of Section 22A of the MRTP Act. Now, what are im those industries? Sir, these industries include everything from pig iron to cement, to drugs to fertilizers, to pumps to compressors, 120 to machine tools etc., coming under 27 broad heads. A host of industries have been exempted from the purview of 140 this Act in May 1985, that is, after this Government came to power.

Again in December 1986 160 another notification has exempted a host of further industries from the purview of the MRTP Act. And 180 what are those industries? Shipping, hotel, paper, vanaspati, industrial machinery, sponge iron, power equipment etc. and with certain restrictions that 200 they have to be put up in backward areas even cycles, bulbs, pressure cookers, sewing machines, tiles, all these have 220 been already exempted from the purview of this Act even before the amendment that is before us now is passed. 240 By what strength of imagination these industries can be called industries of high national priority, only the Government can explain. 260 But what I am trying to tell the House is that, as things stand today, this legislation also is nothing 280 but a piece of paper. Frankly, it is an irritant in the sense that since the major industries are outside 300 the purview, it is now one more hurdle in the hurdles race to put up an industry. Today, if a 320 big house wants to put up an industry, the Commission is one more hurdle, one more line that it has 340 to cross. It has ceased to have a social purpose. It has ceased to have any control or any sort 360 of restrictive objective. It is now one more octroi post which has to be cleared. With this background, it is 380 very clear that the prevention of concentration of economic power has ceased to be one of the objectives of this Government. 400

Sir, this is the most important recommendation which has been ignored, with the result that today the consumer has no 420 remedy against the Telephone Department, against the supply of cooking gas, against the water supply, against the electricity, which are 440 all in the hands of the Government. Now, the Sachar Committee in its wisdom said that if we must have 460 an Act to protect the consumer and if the Act is aimed at stopping the malpractices of big companies, for 480 the purpose of

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Government companies which are responsible for major supply 500 of day-to-day necessities. What I would like to know from the Hon'ble Minister is, having come forward with 520 this Bill, why have the Government not thought of revamping the entire Act? If they feel that between 1969 540 and 1982, ten years have passed and there is a seachange in the corporate sector, the very 560 concept of concentration of economic power under their Cabinet decision or under their policy they want to change, by all 580 means do it; come forward and repeal this Act. But protection to consumers thankfully, they are not against that, please 600 make it more genuine.

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Now, here is a case where the Act has two parts. Prevention of Concentration of economic 620 power has been totally diluted. Today's amendment says that industries based on local technology shall be exempted. I do not 640 understand, first of all the purpose of this amendment, because under Section 22A they have the power to name 660 any industry they have to decide whether it is high priority. So all the local technology industries they can include 680 in that by notification. But they have brought forward the Act. What will happen, Sir? Supposing we need the big 700 business, suppose we need high technology project, we are not allowing them entry into the locally developed technology. That means, 720 tomorrow the smallest project, the most insignificant project, also is now outside the purview of the MRTP 740 Act. In other words, the very concept of monopoly capital, concentration of economic power; is a dead letter. I would 760 expect the Government to come forward and say, yes the concentration of economic power is no more a priority in 780 our list, therefore bring legislation and repeal it. If not, refer the present Bill to a Select Committee. Let the 800 Committee go into the entire gamut of legislation not only in this country but the anti trust laws of the 820 US. They are supposed to be a free economy. We always criticise it for being too much private sectororiented. 840

REMEDY: to cure; REVAMPING: re-strengthening;

GENUINE: real; GAMUT: entire range

## WRITE CORRECT OUTLINES \* \* \* A L W A Y S \* \* Progressive Shorthand (Monthly) May 2025 21

Exercise 15

e have gathered here today to observe International Literacy Day 1998. This is an occasion when we reaffirm 20 our commitment to making every Indian literate. We do so today by joining Governments and citizens across the world, in 40 a spirit of collaborative partnership, to rededicate ourselves to the cause of universal literacy and lifelong learning. September 5 60 is a day of affirmation and action, both nationally and internationally, to create a fully literate planetary population in the early 80 years of the 21st century. Literacy is a fundamental human right of every citizen. It is the lamp that 100 lights the path of knowledge and progress in a person's life. It also enables every citizen to make their full 120 contribution to the progress of the nation and the human race. For us in India, International Literacy Day sends a 140 far more urgent message. India has the largest number of non-literate people in the world - about a third of the 160 world total of around 900 million. This reality is unacceptable to any sensitive and patriotic Indian. It is antidot 180 to the fact that India is the land of the world's oldest living civilization, which has always worshipped knowledge and learning. 200 It is also totally incompatible with the determination of today's resurgent India to emerge as a strong, prosperous and 220 self-confident nation claiming its rightful place in the world community. We recognize that a country full by millions of 240 illiterate citizens would be intrinsically less equipped to cope with the challenges and opportunities of an intensely competitive world. 260 In order to live and thrive in a knowledge driven era, we must create a nation of fully literate citizens. At 280 the same time, I wish to dispel a misconception that often clouds some people's understanding of the problem of illiteracy 300 in India. Many of our fellow citizens may be non-literate, but they are by no means devoid of education. 320 Our non-literate brethren among tribal. dalit and OBC communities are repositories of amazing knowledge and practical skills acquired 340 through traditionbased or occupation-based self-learning. This is also true about our non-literate women who, apart from possessing 360 a lot of useful knowledge, also pass on precious cultural and ethical values from generation to generation. I say this not 380 to belittle the importance of literacy or the urgent need to eradicate illiteracy but to understand our existing knowledge. 400

Our literacy programmes have the best chance of succeeding when they are based in the soil of people's actual experiences 420 and aspirations. We should also bear in mind that economic development is not an automatic guarantor of literacy and education. 440 This is evident from the fact that even a rich nation like the United States of America has as

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many as 460 40 million people who lack the reading and writing skills. This surprising fact suggests that developing countries like India must 480 evolve literacy and education programmes that conform to our own needs, resources and traditions. My Government is committed to according 500 the highest priority to eradication of illiteracy. We have pledged in the National Agenda for Governance that we shall seek 520 to provide Education for All. At the same time, I wish to restate a truth, which has so far been inadequately 540 understood, that removal of illiteracy cannot be accomplished by the efforts of the Central and State Governments alone, much less 560 by any single Ministry or Department in New Delhi or in State capitals. It demands the collective and coordinated participation 580 of all sections of society - governmental agencies, non- governmental organizations, religious and cultural establishments, student and youth organizations, business community and 600 the media. In short, a sustained mass movement alone can take India towards the goal of total literacy in the 620 shortest period of time.

In this context, I am pleased to acknowledge the good work done by the National Literacy Mission 640 since its inception in 1988. The country has gained valuable experience from the Total Literacy Campaigns launched 660 in the early '90s. For the first time since Independence a planned, coordinated and comprehensive district-level drive was launched 680 with the involvement of Central and State organizations and educational establishments. Throgh massive participative mass 700 campaigns of Total Literacy, we have been able to make over 68 million people literate - 60 per cent of whom <sup>720</sup> are women. As many as 234 districts have age group of 15-35 and are now implementing post-literacy and continuing education programmes. A large 760 number of districts, beginning with Ernakulam in Kerala, have declared themselves Total Literacy Districts. The positive developmental fallout, of successful 780 Total Literacy Campaigns, is already visible in many parts of the country. There has been an increase in the demand 800 for primary education, particularly among girls. A significant improvement is visible in practices of family welfare, health, hygiene and immunisation 820 leading to a lowering of the infant and maternal mortality rate, greater awareness about the environment and better agricultural practices. 840

RESURGENT: to rise again THRIVE: prosper; REPOSITORIES: to place trust; ETHICAL: morally; INCEPTION: to occur first; MORTALITY: death.

am pleased to inaugurate this Conference of Education Ministers and Education Secretaries. Very important issues concerning education will be 20 discussed and deliberated upon here by both the Central and the State Governments, in the spirit of partnership and democratic federalism. 40 Human resource development is the most critical area in nation building. After all, national development depends on having educated 60 citizens, rural development, health and nutrition, social justice, sustained economic growth - I could go 80 on adding to this A.: list of national tasks where education is the common denominator. At the turn of the century, 100 Swami Vivekananda had diagnosed the ills that plague our society and had said, "A nation is advanced in proportion as 120 education and intelligence spread among the masses. If we are to rise \( \) again, we shall have to do it, by 140 spreading education among the masses. Educate and raise the standard of the masses and thus alone the national revival is possible"

After independence, India 160 has posted significant achievement in education. Yet, our efforts have fallen short ... xx. of what nation-building demands. Professor Amartya Sen, this 180 year's Nobel Prize Winner in Economics, says that . (a.) Governments in developing countries, including ours, have > intervened lot to solve 200 problems in the economic and business sectors. However, they have not intervened enough in the social sectors of health and education. 220 This is a valid criticism. To remedy this imbalance is our collective task, the Centre and the States must 240 reaffirm their commitment to the social sector, especially education. You will agree with me that what needs most attention is 260 primary education. It is the base of everything. Primary education is the most neglected area in the entire education system. 280 We must restore primacy to primary education in our education policy and planning. Primary education needs more money; yes. More 300 money to build and maintain proper school building, equip them with books and blackboards, and other instruments of teaching. 320 And, money also to convert single-teacher schools to multiple-teacher schools. Money is always scarce. A large part of 340 the education budget goes to pay teachers salaries. With the recent increases in their pay, there will be even less 360 money for the other equally important items. We, therefore, need to look at other sources of funding. Private enterprise is 380 now entering professional education. Can we not come up with innovative ways that attract people to contribute to primary schools? 400

More than money, primary education needs better administrative and managerial skills, and of course, a far stronger political will. 420 It is sad that this most important area

of nation building, does not attract the best and the brightest administrators. 440 Other departments are considered more "glamorous" primary education is often not the first choice of those who are assigned there. 460 This must change. The most important thing that we can do to improve primary education is to ensure that the best 480 administrators are applying their minds to improve the primary education system. I have some other thoughts that I would like 500 to share with you on the subject.

While Governments have done a lot to improve teachers salaries, they have neglected 520 the task of improving their working and teaching environment. Teachers views are often ignored - or not even sought in education planning. 540 The bureaucrats in the Education Department have an upper hand and often boss over teachers and principals. This is wrong. 560 All those associated with education should understand that a good teacher does not look for a good salary alone. 580 He values even more a better working environment, where he feels that he is valued and has a say in 600 the running of his institution. The quality of municipal and other government schools is inferior to that of private schools. 620 One reason, of course, is that richer parents pay for and then demand better service from private schools. In Government 640 run schools, where the parents are too poor and themselves uneducated, they cannot demand better service. This places a bigger 660 responsibility on us to run our schools better in the absence of parental demand. Can we face up to 680 that responsibility? How do we make parents and communities more responsive about the school in their midst? This is one 700 of the great challenges before the education sector. If we want the villagers to consider the school to be "theirs" 720 then they must have a sense of responsibility and ownership. Here I have a suggestion. Education is a State subject. 740The 73rd and 74th Amendments have decentralized powers to the panchayats and municipalities. In this spirit 760 of decentralization, I propose that we transfer administrative control over village schools to Panchayats, Mandal Panchayats and the Zila Parishads. 780 Thus teacher's qualification and salaries and the syllabus can still be set by the State Government but let the 800 Panchayat bodies manage the primary schools. Funds for this can be transfered to the Panchayats from the State Government. 820 One of the reasons why developed countries have become so, is their superior universities and technical institutions in their country. 840

DENOMINATOR: divisor; DIAGNOSED: to examine; SCARCE: short suply; INNOVATIVE: novel, new.

am pleased to inaugurate the eighth centre of Bharatiya Vidya Bhavan's Gandhi Institute of Computer Education and Information Technology. 20 I have also had the honour of inaugurating the seventh centre of the Institute in September. It has been set 40 up at my ancestral home in Gwalior by a Trust established in my father's memory. It provides free computer education 60 to students from underprivileged sections of society. Many may wonder why this Institute, which is dedicated to providing training in 80 information technology, bears the name of Mahatma Gandhi. There is a misconception that Gandhiji was opposed to technology and here 100 we are dealing with information technology which is at the cutting edge of hi-tech. It is necessary to remove this 120 misconception. I am not an expert in IT, I have not even used a computer any time in my life. 140 But I know that information technology promotes some of the essential components of the Gandhian and Indian vision of development. 160

First and foremost, computers and other advances in IT, such as the Internet, are a powerful tool for acquiring 180 knowledge. And Gyan, as we all know, is highly extolled in our culture. Gyan Marg is, indeed, one of the 200 paths to liberation. Secondly, IT is a major leveller in society. empowers people even from underprivileged classes to 220 quickly come up in life. It rewards people with ideas and innovativeness - as is amply borne out by the success stories <sup>240</sup> of Indian IT professionals and entrepreneurs abroad. In recent years, we have many success stories in India, too. 260 IT will increase employment opportunities and generate wealth, both directly and indirectly. Shri Murli Deora tells me that all those who 280 have completed their computer education course at the Gandhi Institute have got well-paid jobs in business and in industry. 300 Thirdly, IT will lead to decentralization of production and decongestion of our urban centres. When the whole world 320 gets connected, people will be able to do their work wherever they are. In the highly driven world of the 340 21st century what will be movable is information and not people. In short, IT is rapidly revolutionizing every 360 aspect of our economy, education, communication, and entertainment. That is why, at a recent meeting in Bangalore, I urged the 380 people to realize that IT stands for India's tomorrow. This is very much more for our people as such. 400

For me, it is very satisfying to see the rapid spread of Information Technology in the country. But we need 420 to march faster. That is why, my Government has set up the

National Task Force on Information Technology and Software 440 Development. In a short span of six months, the Government has taken a number of initiatives to promote IT 460 in the country. We have already accepted, and started implementing, the first report of the Task Force focussing ... on software development 480 for exports. Our aim is to achieve software exports worth 50 billion dollars by the year 2008.500 Just two days ago, the Task Force has submitted its second report aimed at making India a major hardware 520 manufacturing centre. It is presently being examined by a Ministerial Committee. I announced the salient features of the New Internet Policy 540 in Bangalore last week. It allows companies in the private sector to become Internet Service Providers. As promised, licences will be issued to private ISP's before November 7. We ALLY ISPA believe that the creation of a modern high 580 speed telecom infrastructure is a precondition for making India an IT superpower. The Government has, therefore, initiated major steps 600 to resolve outstanding issues in the telecom sector. The spread of IT depends on two more factors; cheaper computers 620 and more people trained to use them. In order to address these issues, the Government will soon unveil three schemes 640 aimed at increasing the number of ..... PCs in the education sector Vidhyarthi Computer Scheme, the highlight of these 660 schemes will be to make available a multimedia have innovative financial 680 packages to make a computer affordable even to ordinary families. In recent years, there has been a 700 huge increase in the number of computer training institutes. Every small town has such institutes which are training young and 720 not-so-young people to use computers. Some of these institutes have . become huge companies worth hundreds of crores, thanks 740 to the efficient way they run their business. Our colleges and universities can learn some lessons from them. I congratulate 760 these Institutes for rapidly spreading computer awareness and training many people to use computers. However, these institutes suffer from one flaw. 780 They understandably cater only to those who can afford their high fees. It is a sign of the times 800 that many middle . class families are spending most of their savings in sending their children to these training institutes more. 820 However, if computer education is confined only to those who know English India will not become an IT superpower. 840

ANCESTRAL: forefather's; SOFTWARE: programmes in compouter/TV; FOCUSSING: to place full attention;

SUPER-POWER; all powerful.

Exercise 18

r. Deputy Chairman, Sir, I rise to support the Bill as it proposes to amend the Constitution in a manner<sup>20</sup> so that the most important and the urgent need of our people may be included in our Constitution condition of our existence as a human being. You know, Sir, through work,60 man distinguishes himself from beast and develops his capability to be the master of his fate and controls the nature80 and build-up the civilization. This power to work helps him to control the nature and to use it in to his .J. interest, he produces his bread and thus continues his existence. Without work, how can a man earn his livelihood?<sup>120</sup> So, it is absolutely related to the question of his existence. But, today, this existence of man is challenged in 140 our country. The unending queue of unemployed people is increasing day by day. There is no security of his existence 160 as he has no means of production at his disposal.

In a developing country like ours, the unemployment problem is 180 the most burning problem. We have no opportunity to work and no right to work. The number of unemployed people<sup>200</sup> registered with the Employment Exchanges in our country is more than 2 crores. But this is 1.6.1. not the 220 real picture. In the rural areas, the uneducated masses of unemployed youth do not register their names with the Employment<sup>240</sup> Exchange offices. The agricultural labourers, poor peasants from the bulk of the rural are unemployed. Besides, they do not get jobs<sup>260</sup> for all the time throughout the year. More people are entering into number of hidden unemployed people. The rural poor such as agricultural labourer, bonded labourer, poor peasents, etc.,300 are the major part of rural unemployed. With them the other sections of the small and middle peasentry and rural320 artisans are gradually losing their land and their small means of production. Share croppers are being evicted 2000 from the land340 and share croppers day by day are getting a more and more impoverished. The middle class people are also the most<sup>360</sup> unfortunate victims of unemployment. Workers are thrown out of their jobs due to lock-out, closure and recession in the 380 economy. Taking all of them together, .... the number of unemployed in our country works out to be more than six crores.400

But how can they live without a job? After 65 when the property of our Independence, the ruling class is far<sup>420</sup> behind (3) (55-

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in getting these people out of this problem. We are making plans one after another. But what is the440 result? After the First Five Year Plan, the number of the registered unemployed it rose to 35 lakhs. After the Third Five Year Plan, it crossed [ 1] the line of 180 fifty three lakhs; after the Fourth Plan, it was society, democratic socialism and ultimately, 520 socialism and inspite of the ruling party's tall talks of socialistic pattern of New Economic Programme. The ruling party have been crying from the housetops about the so-called socialism540 in our country. The number of unemployed in the country has been increasing because their socialism is a fake socialism 560 and it is to deceive the people only. They talk of socialism believe that without socialism unemployment problem cannot be solved. What is socialism? It is only the scientific exploitation of man by man, which abolishes private property system<sup>620</sup> in the economy which takes the means of production in the hands of the State and which guarantees the right to 50 1 work. But in our socialism, the rich becomes richer and poor becomes poorer. This is really capitalism under the guise A. Jan Maria of socialism, this is fake socialism, and this is only to deceive the people. Can we claim of building 680 socialism, without making the right to work as a fundamental right? We cannot. In all the socialist countries, this right700 to work is guaranteed by the Constitution as a fundamental right. I would like to ....... quote the relevant Articles from 720 the Constitution of a few socialist countries. Article 40 of the erstwhile USSR Constitution says that the 'citizens'40 of the USSR have the right to work that is, to guaranteed employment and pay in accordance with the quantity and quality of their work, and not below the State-established minimum including the right to choose 780 their trade or profession. Article 49 of the Constitution of China says: 'Citizens have the right to work.' To ensure that citizen800 enjoy this right, the State provides employment in accordance with the principle of overall consideration, and on the basis of increased production, the State gradually increases payment for labour, improves working conditions and strengthens labour protection.840 EVICTED: to expel by legal process; IMPOVERISHED: to make poor; LOCK OUT: closure of industry by the employer RECESSION: economic downtrend.

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ir, unfortunately for most of us, what is decided by the highest judicial authority in our country is that, The20 Directive Principles are not as important as Fundamental Rights. It is most unfortunate. I do not mean any criticism40 against any individual sitting judge. I mean criticism from the point of view of the principle adopted to decide the60 cases. The Directive Principles are not only the duties cast upon the State, they are a sort of right available80 to the citizens as a whole in the country, to the society as a whole. We consider the right available to 100 an individual and we do not consider the right available to so many individuals in the country; we are committing 120 a mistake somewhere. They have decided that because Directive Principles are not justiciable, Fundamental Rights are more important and when 140 a law is made to implement the Directive Principes if it goes against the Fundamental Right, it has to be struck 160 down. That is most unfotunate. There is a decided case in which a Harijan student was admitted in a medical<sup>180</sup> college and a law was made for that purpose. The case went to the High Court of Madras and it decided<sup>200</sup> that equality before a law is not available under that Act because all students should be treated equal and so the220 admission was cancelled. That was most unfortunate. It is a different thing that the judgement was reversed and so many240 other steps were taken and we have now in our country students from Scheduled Castes and Tribes getting admission to260 medical colleges on priority; it is all there but that is a different thing.

Only a few days back in this<sup>280</sup> House itself, I do not mean any disrespect to the Hon'ble Members who pleaded the cause in the most beautiful,<sup>300</sup> most effective manner, what have we decided? There was a law brought before this House which said that in<sup>320</sup> order to protect the skull and brain of an individual he should wear helmet. Then, because of the prevailing religious<sup>340</sup> and other social circumstances, certain citizens were given exemption from this. He said that if you do this somebody will<sup>360</sup> go to the court and get an injunction against this because there is discrimination between women in this country. What<sup>380</sup> was the result? The result was that the Hon'ble Minister had to say that the ladies would be exempted.<sup>400</sup>

With respect to what my friend is asking us to do, I am one with him, I would be the 420 happiest person if this is included in the Chapter on Fundamental Rights. I would be the happiest person. But there 440 are certain difficulties

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and those difficulties are to be taken into account. My dear friend standing here said that unless you460 change some other and friends provisions in the Contstitution it is not going to be possible for you to implement these Fundamental 480 Right even if we try to implement it? This is the problem the Govt. is faced. In Maharashtra500 the Employment Guarantee resolution was passed and then the law was passed. Now we are trying see that this is 520 included in the Fundamental Right Chapter. But there was difficulty in America when President Roosevelt under the New Deal made<sup>540</sup> a law to see that those who were in service were not retrenched in the recession period. That law was<sup>560</sup> challenged in the Supreme out openly and when he said I will pack the benches, that 'pack the benches' phrase changed the entire situation and a different judgment was 600 given and law was again declared as not ultra virus of the Constitution. That is the position there. Now, if 520 you make a change of this kind, if you pass a law that is not going to help us, it may somehow<sup>640</sup> or the other create so many difficulties. We have Article 32 in our Constitution. What does Article 32660 provide and also Article the Supreme Court in order to enforce the Fundamental Right made available to the citizens. 700 In the Fundamental Rights Chapter, Article 32 is also there. I do not mean that the \_\_\_\_32 \ldots\forall \forall people should misinterpret me<sup>720</sup> when I say that Article 32 creates difficulty and the Article 32 should not be there. I = 2 = 32 = 1 = 32 arises as Article 32 is there and if Fundamental<sup>760</sup> Right is made available to the citizen the citizen can directly go to the Supreme Court. Article 32 says that 780 Writ can be issued against the Government. There is the right available to the Article 226 which is not treated as a part of the Fundamental Rights<sup>820</sup> Chapter, also gives the same kind of right to citizen in the High Court as given under the Fundamental Rights Chapter.840

JUSTICIABLE: enforceable through courts;

ULTRA VIRUS: against the law; INJUNCTION: to stop illegal act;

EXEMPTION: to make not applicable;

am delighted to participate in the concluding celebrations of the Golden Jubilee of S.N. College in Kerala Meeting students 20 and young people is always a matter of joy for me. I see in their eyes that sparkle and faces 40 that dream. The sight fills me with hope and confidence about the future of our nation. This hope and confidence 60 in the future of India, however, increases multifold when I come to a college like this which is itself the  $^{80}$  creation of a revolutionary dream - a dream born in the trials, tribulations and turbulence of India's freedom movement. S.N. College 100 is not an ordinary educational institution. It is the product of a social revolution inspired by the teachings and 120 the personal mission of one of the greatest reformers of modern India - Sree Narayana Guru. It opened the gates of 140 education to those sections of our society which were denied the opportunity in the orthodox social order. It thereby established 160 the principle that education, including higher education, is the birth right of every human being of the poor as well 180 as of the rich, of the socalled "backward" classes as much as the "forward" classes in society.

What started 200 as a small and weak sapling in June 1948 - that is, before independent India was one year old 220 has grown into a big tree in five decades and is still growing. What is more important, the energy unleashed 240 by this college in Kerala soon gave birth to a chain of Sree Narayana Colleges throughout Kerala. Thus, thanks to 260 the untiring efforts of the S.N. Dhrama Education Trust - higher education came within the reach of children from the 280 oppressed class. From the darkness of segregation and illiteracy, Kerala entered the light of knowledge for all. I, therefore, bow 300 my head before the memory of this great saint Sree Narayana Guru for his contribution to the social transformation of 320 Kerala and India. In Sree Narayana Guru, Kerala produced a legend who brought about a revolution of a unique kind, 340 peaceful and one based on the transformation of man's heart and soul. The teachings were anchored in the ageless spiritual 360 and cultural values of India. Precisely for this reason, his clarion call against social discrimination, One Caste, One Religion, One God 380 for Man had a durable effect and brought about social stability in our national history as such. 400

Unfortunately, these spiritual and social values had been abandoned and overtaken by the very priestly class which was supposed to 420 uphold and propagate them. The oppressive religious orthodoxy divided the Hindu society into many castes and subcastes. Some of the 440 castes that were

condemned to the lowest rung of the social hierarchy became not only untouchable but also unapproachable. Swami Vivekananda 460 who visited Kerala in 1882 had expressed deep displeasure about the prevailing social order. Today, a hundred years 480 later, the whole world talks of a "Kerala Model" as a tribute to your State's commendable progress in the 500 social sector- in the fields of education, health care and women's empowerment. Many noble men and women have contributed to this 520 transformation. Sree Narayana Guru's name will figure high in this list. It is perhaps not so coincidental that the 540 last idol that Sree Narayana Guru consecrated at the Shivagiri Ashram was that to Saraswati - the Goddess of learning. 560 Sree Narayana Guru's teachings have a great relevance even today - and not only for the society in Kerala. Indian society 580 has come a long way from the time when Sree Narayana Guru lived and struggled for social equality and justice. 600 Still we have a long way to go. It is, therefore, necessary to look at social reformers like him as 620 the guiding light in our march towards a new India - an India of care and compassion for all, and an 640 India of unity and harmony among all our diverse communities.

Friends, education is the best instrument to rebuild our nation 660 into a new India that we all collectively dream of Kerala has taken the lead in achieving near - total literacy. 680 It has also established a chain of educational institutions that cater to the needs of all the communities in your 700 State. Now, looking to the future, your State needs to scale higher levels of achievements in education. I would like to 720 see Kerala to create more and more centres of excellence in education. The centres should attract the best students from 740 not only other parts of India but also all over the world. The next century is going to be knowledge <sup>760</sup> driven. Hence the global demand for high quality education is certain to rise immensely. If India can create Centres of 780 Excellence in scientific, technical, medical, management and humanities education, they will become the preferred campuses for students all over the world. 800 They will also earn valuable foreign exchange for the country. In many ways Kerala is ideally suited to take this 820 new and ambitious step in the march of education. The matchless natural beauty that Kerala offers is ideal for learning. 840

TRIBULATIONS: great affliction/ pain; TURBULENCE: confusion; SAPLING: infant plant; UNLEASHED: to release with force; LEGEND: traditional story; HIERARCHY: structure of an organization.

#### Exercise 21

on'ble Members, My government has taken significant steps to create a worldclass sports ecosystem in the country. Unitiatives<sup>20</sup> like the Khelo India Scheme, the Target Olympic Podium Scheme, and the establishment of the National Sports University are contributing to this vision. A special sports centre for Divyang athletes has been opened in Gwalior. India's teams, whether at the 60 Olympics or the Paralympics, have consistently delivered outstanding performances. Recently, India also achieved remarkable success at the World Chess Championship.80 Through the Fit India Movement, we are building a strong and empowered youth force. In building a 'Viksit Bharat', the role of research along with the role of farmers, soldiers and science is of immense importance. Our goal is to establish 120 India as a global innovation powerhouse. To promote research in educational institutions, the National Research Foundation has been established with 140 an outlay of Fifty thousand crore rupees. Additionally, Ten thousand crore rupees is being invested to foster innovation in science and technology160 under the Vigyan Dhara Yojana. India's contribution in the field of Artificial Intelligence is being elevated through the 180 launch of the India Al Mission. The National Quantum Mission aims to position India among the leading nations<sup>200</sup> in the field of frontier technology.

My government has introduced the BioE3 Policy<sup>220</sup> to boost bio-manufacturing. This policy will serve as the facilitator for the next industrial revolution. The focus of bio-economy is on the efficient utilization<sup>240</sup> of natural resources to create new employment opportunities while preserving the environment. My government has worked with strong determination<sup>260</sup> to lift the economy out of a state of policy paralysis. Despite global concerns such as the COVID-19 pandemic, 280 its aftermath, and war-related uncertainties, the Indian economy has demonstrated remarkable stability and resilience, proving its strength. My government300 has implemented several significant measures to promote Ease of Doing Business. With the spirit of 'One Nation, One Tax', the320 GST system was introduced, which has been benefiting all states across the country. Due to policies like Make in India,340 many major global brands now proudly display the label 'Made in India' on their products. India's small traders, 360 from villages, to cities, play a vital role in driving economic progress. My government considers small entrepreneurs as the380 backbone of the economy and is committed to providing them with new opportunities for selfemployment in various areas.400

The Credit Guarantee Scheme for MSMEs and the establishment of e-commerce export hubs are promoting various industries. 420 During this third term, the loan limit under the MUDRA

scheme has been increased from 10 lakh rupees to 20 lakh rupees,440 benefiting crores of small entrepreneurs. My government has made credit access easier, thereby democratizing financial services. Today, products like loans, 460 credit cards, and insurance are easily accessible to everyone. For decades, our brothers and sisters earning their livelihoods as street vendors\*\* remained excluded from the formal banking system. Today, they are benefiting from the PM Svanidhi Yojana, which allows them<sup>500</sup> to access additional loans to expand their businesses based on their digital transaction records. The ONDC520 initiative has made digital commerce more inclusive. Small businesses now have equal opportunities to grow in the online shopping ecosystem.540 My government, in the past ten years, has written new chapters of progress, one of which is the golden milestone560 of India's digital revolution. Today, India has emerged as a major global player in the field of digital technology.580 The launch of 5G services in India, alongside other leading nations, stands as a significant milestone in this journey.600

India's UPI technology has also impressed many developed countries. More than 50% of the world's real-time digital transactions<sup>620</sup> now take place in India. My government has utilized digital technology as a tool for social justice and equality.<sup>640</sup> Digital payments are no longer confined to select individuals or classes. Today, even the smallest shopkeepers in India benefit from 660 this facility. Banking services and world class technology such as UPI are now accessible in villages as well.<sup>680</sup> Over the last ten years, more than 5 lakh Common Service Centres have been established, providing citizens with access to dozens 700 of government services online. To minimize government interference in people's daily lives, my government has emphasized e-governance.720 For instance, Digi Locker has enabled individuals to access and display their important documents anytime, anywhere. However, in an increasingly digital society,740 cybersecurity has become a crucial issue of national importance. Digital fraud, cybercrime, and emerging technologies like deep fakes 760 pose challenges to our social, economic, and national security. My government has taken numerous measures to control these cyber threats, 780 creating opportunities for employment in the field of cybersecurity for the youth. The modern infrastructure of any country not<sup>800</sup> only provides its citizens with a better quality of life and gives the nation a new identity but also instils<sup>820</sup> a renewed sense of confidence in the country. Over the past decade, India has achieved several milestones in constructing world-class infrastructure.842

IMMENSE: in planty; RESILIENCE: to withstand from difficulties;

President: Droupadi Murmu ACCESSIBLE: reachable; CYBERCRIME: criminal activity by computer/internet. Progressive Shorthand (Monthly) May 2025

onourable Speaker, Sir, for Atmanirbharta in urea production, our government had reopened three dormant Lurea plants in the Eastern region.20 To further augment urea supply, a plant with annual capacity of 12.7 lakh metric tons will be set up40 in Assam. India Post with 1.5 lakh rural post offices, complemented by the India Post Payment Bank60 and a vast network of 2.4 lakh Dak Sevaks, will be repositioned to act as a catalyst for the80 rural economy. India Post will also be transformed as a large public logistics organization. This will meet the rising needs100 of Viswakarmas, new entrepreneurs, women, self-help groups, MSMEs, and large business organizations. Now, I move to<sup>120</sup> MSMEs as the 2nd engine, which encompasses manufacturing and services with a focus on MSMEs<sup>140</sup> numbering 5.7 crore. Currently, over 1 crore registered MSMEs, employing 7.5 crore<sup>160</sup> people, and generating 36 per cent of our manufacturing, have come together to position India as a global manufacturing180 hub. With their quality products, these MSMEs are responsible for 45 per cent of our exports.200 To help them achieve higher efficiencies of scale, technological upgradation and better access to capital, the investment and turnover limits220 for classification of all MSMEs will be enhanced to 2.5 and 2 times respectively.240 This will give them the confidence to grow and generate employment for our youth.

To improve access to credit, the credit<sup>260</sup> guarantee cover will be enhanced for Micro and Small Enterprises, from Rs. 5 crore to 10 crore, leading to additional credit<sup>280</sup> of Rs.1.5 lakh crore in the next 5 years. For Startups, from Rs. 10 crore to 20 crore, with the<sup>300</sup> guarantee fee being moderated to 1 per cent for loans in 27 focus sectors important for Atmanirbhar Bharat; and<sup>320</sup> for well-run exporter MSMEs, for term loans up to Rs. 20 crore. We will introduce customized<sup>340</sup> Credit Cards with a Rs. 5 lakh limit for micro enterprises registered on Udyam portal. In the first year, 10 lakh<sup>360</sup> such cards will be issued. A new scheme will be launched for 5 lakh women, Scheduled Castes and Scheduled Tribes first-time<sup>380</sup> entrepreneurs. This will provide term loans up to Rs. 2 crore during the next 5 years.<sup>400</sup>

To enhance the productivity, quality and competitiveness of India's footwear and leather sector, a focus product scheme will be implemented. The scheme will support design capacity, component manufacturing, and machinery required for production of non-leather quality footwear, besides the support for leather footwear and products. The scheme is expected to facilitate

employment for 22 lakh persons, generate turnover of Rs. 4 lakh crore and exports of over Rs. 1.1 lakh crore. Building on the National Action Plan<sup>480</sup> for Toys we will implement a scheme to make India a global hub for toys. The scheme will focus on 500 development of clusters, skills, and a manufacturing ecosystem that will create highquality, unique, innovative, and sustainable toys that will see represent the 'Made in India' brand. In line with our commitment towards 'Purvodaya', we will establish a National Institute of Food Technology, Entrepreneurship and Management<sup>540</sup> in Bihar. The institute will provide a strong fillip to food processing activities in the entire Eastern region. 560 This will result in enhanced income for the farmers through value addition to their produce, and skilling, entrepreneurship and employment opportunities for the youth. 580 Our Government will set up a National Manufacturing Mission covering small, medium and large industries for furthering 600 "Make in India" by providing policy support, execution roadmaps, governance and monitoring framework for central ministries and states. Given our commitment 620 to climatefriendly development, the Mission will also support Clean Tech manufacturing.

This will aim to improve domestic value addition and 640 build our ecosystem for solar PV cells, EV batteries, motors and controllers, wind turbines, very high voltage660 transmission equipment and grid scale batteries. Fifty thousand Atal Tinkering Labs will be set up in Government schools in next<sup>680</sup> 5 years to cultivate the spirit of curiosity and innovation and foster a scientific temper among young minds. \(\frac{1}{2}\) Broadband connectivity700 will be provided to all Government secondary schools and primary health centres in rural areas under the Bharatnet project. 720 Building on the initiative announced in the July 2024 Budget, five National Centres of Excellence for skilling will be 140 set up with global expertise and partnerships to equip our youth with the skills required for "Make for India, Make for the World"760 manufacturing. The partnerships will cover curriculum design, training of trainers, a skills certification framework, and periodic reviews. 780 Total number of students in 23 IITs has increased 100 per cent from 65,000 to 1.35 lakh<sup>800</sup> in the past 10 years. Additional infrastructure will be created in the 5 IITs started after \$20 2014 to facilitate education for 6,500 more students. Hostel and other infrastructure accordingly by expanded.840 Nirmala Sitharaman 2.3.

CATALYST: which enables change;

ACCESS: reach;

INNOVATION: invention; FOSTER: to encourage growth.

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Exercise 23

Sir, I would just like to touch briefly on a few aspects of this question of National Transport Policy. This <sup>20</sup> report is a very valuable report. But like many of its predecessors and successors, I think, it is being consigned <sup>40</sup> to the pigeon holes or cold storage, whatever you like to call it, and most of the recommendations that you <sup>60</sup> find in this report have not been implemented by the Government, whether it is the Central Government or the State <sup>80</sup> Government or the two of them having joint responsibility in some of these matters. The problems which are facing the <sup>100</sup> country in this respect are getting more and more acute Sir, you will forgive me if I speak with particular <sup>120</sup> reference to some of the problems, as they affect my State and my part of the country, not because of <sup>140</sup> any local or partisan outlook, but because I just got very limited time at my disposal.

About freight equalisation, there 160 is a whole chapter in this report. I only wish to point out that report itself has stated categorically 180 that the original purpose of railway freight equalisation was to stimulate the dispersal of industries. But they have also admitted 200 that this object has not been achieved and rather then helping the proper & optimal dispersal of industries, it has actually 220 added to the real transport costs. Now for example in West Bengal, iron and steel which are available in our 240 region, are covered by freight equalisation. So, that is an advantage enjoyed by the engineering industries located in other State 260 at great distances, like Maharashtra and so on. But in the reverse process you find that Bengal does not grow 280 any raw cotton. We have got textile industries and all the raw material i.e. cotton has to be brought 300 from cotton-growing areas. But it is not covered by freight equalisation. So, our textile industry offers this disadvantage in competition 320 with other older textile centres.

Similarly, consumer goods have also not been covered. We have to get all our sugar<sup>340</sup> from outside. We do not grow any sugarcane. Even mustard oil, which is the normal cooking medium for most of <sup>360</sup> the people in Bengal, strangely, enough has to be brought from outside. Mustard oil seeds have to be brought from outside which are grown much more in Uttar Pradesh, Madhya Pradesh, Rajasthan, Haryana, Punjab and other parts of the country.

Coal, I believe, is not actually covered by this freight equalisation, but there exists a system of telescopic rates, as a result of which, the consumers of coal who are situated

at a great distance from the coal fields are 440 actually enjoying the advantage of the telescopic rates. It is another form of freight equalisation, even if formally it may 460 not be so. I think that it is high time the Government should make up its mind as to 480 what to do with this freight equalisation which has been in force for some considerable time. So I strongly plead, 500 that this recommendation of the Committee should be taken seriously.

They had spoken about phasing out, 4 or 5 years 520 ago, I think it is high time that this equalisation policy was given up, it is working to the advantage 540 of some States. but it is working against the interests of other States. Therefore, it becomes an issue, not of 560 harmonious reconciliation of interests, but it becomes ann issue of controversy and dispute and adds to inter-State tension and disputes.580 Then, I would like to say something about the Kolkata Port, with which the Hon. Minister of Shipping and Transport 600 is very much concerned. This Report has spoken about the face that most of our inland waterways are facing very serious hazards; that is to say, hazards of shallow water, erosion of the banks of the rivers and so 640 on. But of all the inland waterways, the one which is never described as an inland waterway because it happens 660 to be one of the major rivers of this country, is the Ganga when it reaches the Gangetic delta when 680 it becomes known more familiarly as the river Hooghly. Everybody knows that for years we are grappling with this problem, 700 viz., that unless something is done to improve the navigability of that river, the Calcutta Port is dwindling, is 720 shrinking and it can no longer receive large vessels as it used to, at one time. And this is all 740 due to the situation of the river, for which Government has spen a considerable amount of money constructing the Farakka Barrage<sup>760</sup> in the hope that we would get an extra flow of water from the Ganga diverted through the Farakka 781 Barrage, which would flush out the accumulated silt from the Hooghly river, and thus permit navigability to be increased. But800 I regret to say that this is not happening at all. I think the State Government has drawn the attention 820 of the Centre only a couple of weeks ago, that despite the agreement we are not getting the required water.840

HARMONIOUS	:	cordial
HAZARDS	:	dangers
EROSION	:	taken away
GRAPPLING	:	fighting

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Exercise 24 (Legal)

t the outset, we may mention that the dispute between the parties pertain to the shares of Respondent No.1,20 Star Health Insurance Company, standing in the name of the Respondent Nos. 3 to 7. As per the appellants/plaintiffs, 40 3. it is Respondent No. 2 which has the beneficial interest in those shares. In this behalf, the appellants/plaintiffs60 filed the suit through their Power of Attorney holder before the High Court of Madras seeking, inter alia, the relief80 of declaration of beneficial interest of Respondent no. 2 herein in the shares .....1 which are in the names of Respondent nos. 3 to 7.100 These constitute a total of 6.16% of the share holding of Respondent No. 1.120 However, issue before this Court is very limited which pertains to the territorial jurisdiction viz., whether High Court of Madras 140 has the territorial jurisdiction to entertain the suit filed by the appellants herein? As per Clause 12 of the Letters a ..... Patent, 160 along with the suit the plaintiffs also filed application for seeking leave to sue on the ground that a180 substantial part of cause of action had arisen within its jurisdiction.

This application was allowed by the High Court vide200 its order dated January 12, 2018. After the service of summons in that suit, Respondent no. 1 herein<sup>220</sup> filed applications for revoking leave to institute the suit within the jurisdiction of Madras High Court on the ground that240 it lacked territorial jurisdiction to decide the suit. Similar applications were filed by Respondent nos. 2 and 3 as well.260 Respondent nos. 4, 6, and 7 filed Memos supporting these applications. The learned Single ....... Judge of the High Court dismissed these<sup>280</sup> applications holding that High Court had the jurisdiction to entertain the suit. Appeals against this order were filed by Respondent nos. 1 to 9.300 The Division Bench has allowed these appeals by the common judgment dated August 03, 2018, 320 thereby rejecting the plaint on the ground that suit in the High Court of Madras was not maintainable due to340 lack of territorial jurisdiction. This order is impugned in the instant appeals. The brief facts leading to the case may be stated at this stage. It may be mentioned that 4 only those facts which are essential to decide the controversy380 regarding jurisdictional issue are taken note of. Also, for the sake of clarity and convenience, the parties are addressed as plaintiffs and defendants, on the basis of memo of the parties in the suit.400

The case of the plaintiffs was that the majority group of shareholders of Defendant no. 2 should have taken some<sup>420</sup> steps in order to assert that it was having a beneficial interest in

the shares of the Indian Company, though allotted440 in the names of Defendant nos. 3 to 7. However, the majority shareholders, namely, Defendant nos. 3 to 7, who held 66% of the shares of the Indian Company, did not take any steps, thereby causing prejudice<sup>480</sup> to the Indian Company. In these circumstances, the minority shareholders, namely, the plaintiffs, who together hold 34% in the 500 shares of the Indian Company, initiated the Suit, that is, C.S. No. 33 of 2018<sup>520</sup> in the High Court of Judicature at Madras, in the nature of derivative action on behalf of the Indian 540 Company seeking protection and declaration of its beneficial interest in the shares available with the Indian Company standing in the560 names of Defendant nos. 3 to 7. It is the claim of the plaintiffs that even the pre-incorporation expenses of the 580 Indian Company were met by the funds remitted by Defendant no. 12. Defendant nos. 11 and 12 are 600 further, part of the ETA Group of Companies in Dubai, UAE. According to the plaintiffs, 620 Defendant no. 12 had remitted a total sum of Rupees fourteen crores towards pre-incorporation expenses of the Indian Company between<sup>640</sup> April 2005 and October 2005. The same have been recorded in the books of account of Defendant no. 2.

The plaintiffs have further claimed that four share certificates for a total of 33,200 shares<sup>680</sup> were issued on July 11, 2005 in favour of Defendant nos. 3, 5 and 7, who are 700 shown as subscribers to the Memorandum of Association of Indian Company. The outstanding call amounts on these shares were satisfied<sup>720</sup> from the remittance made in March 2006 by Defendant no. 12. These share certificates are in the custody of 740 Defendant no. 11 in its capacity as beneficial interest holder of Defendant no. 2. Defendant nos. 3, 5 and 7<sup>760</sup> have also made declarations acknowledging the beneficial interest of Defendant no. 2 in these shares. It was further stated that 780 on December 21, 2005 a sum of Rupees fifty lakhs was remitted by the Defendant no. 12800 through bank transfer from Mashreq Bank in Dubai to the Bank Account of the Indian Company in Andhra Bank, Chennai, 820 Main Branch and share certificates were issued in favour of the Defendant no. 3, which has also been recorded in the books.840

JURISDICATION: power to make legal dicisions;

IMPUGNED: dispute the truth;

PRE-INCORPORATION: period before coming into existence;

SUBSCRIBERS: persons agreeing to a proposal.

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Exercise 25 (Legal)

nder Section 47-A(1) and under Section 47-A(3), if the Registering Authority has reason to believe that the20 instrument of conveyance did not reflect the 4000 correct market value of the property, then the Registering \_ Authority<sup>40</sup> has the power to refer the same to the Collector for determination of market value of the property and the60 Collector, on reference, under Section 47-A(1), may determine the market value of such property in accordance with the80 procedure prescribed. Enquiry by the Registering Authority is a pre-condition for making reference to the Collector for 100 determination of market value of the property. The determination of market value without Notice of hearing to . parties is liable<sup>120</sup> to be set aside. When the Registering Authority finds that the value set forth in an instrument was less than the140 minimum value determined in accordance ... with the Rules, in that event, the Registering Authority is empowered to refer the 160 instrument to the Collector for determination of market value of such property and the Stamp I.... Duty payable thereon.

When both the 180 authorities viz., the Registering Authority and the Collector are vested with the discretion to decide regarding the market value<sup>200</sup> of the property, by the expression 'reason to believe', then whether it reflects the subjective satisfaction of the authorities concerned220 or it reflects the objective determination of the market value of the property? What is meant by 'reason to believe'240 is the issue to be considered. Availability of material is the foundation or the basis, for any authority260 to arrive at any decision whatsoever. The basis of a thing is that on which it stands, and on the failure<sup>280</sup> of which it falls and when a document consisting partly of statements of fact and partly of undertakings for the300 future is made the basis of a contract of insurance, this must mean that the document is to be<sup>320</sup> the very foundation of the contract, so that if the statements of fact are untrue, or the promissory statements are not340 carried out, the risk does not attach. This has been interpreted in the case of Dawsons Ltd. Vs. Bonning case.360 It has been rightly held in the case of Mohali Club, Mohali Vs. State of Punjab, A1R 5 reported in AIR, that the 380 Registering Officer, after registration of the document, can refer the same for adjudication before the Collector in he believe. 400

Duty is enjoined upon the Registering Officer to ensure that Section 47-A(1) does not work as<sup>420</sup> an engine of oppression nor as a matter of routine, mechanically, without

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application of mind as to the existence of any material or reason to believe the fraudulent intention to evade payment of proper Stamp Duty. The expression 'reason to believe' is not synonymous with subjective satisfaction of the officer. The belief must be held in good faith, it cannot be 480 merely a pretence. It is open to the Court to examine the question whether the reasons for the belief500 must have a rational connection or a relevant bearing to the formation of the belief and are not irrelevant or 520 extraneous to the purpose of the Section. The word 'reason to believe' means some material on the basis of which the 540 department can re-open the proceedings. However, satisfaction is necessary in terms of material available on record, which should e. be based on objective satisfaction arrived at reasonably. Rule 3 of the Tamil Nadu Stamp Rules, 1968 is as under:580 The registering officer may also look into the "Guide lines Register" containing the value of properties supplied to them600 for the purpose of verifying the market value.

The "Guidelines Register" supplied to the officers is ... intended merely to assist<sup>620</sup> them to ascertain prima facie, whether the market value has been truly set forth in the instruments. The entries made<sup>640</sup> therein regarding the value of properties cannot ..... be a substitute for market price. Such entries will not foreclose the enquiry660 of the Collector under Section 47-A of the Act or allow the discretion of the authorities concerned to satisfy<sup>680</sup> themselves on the reasonableness or otherwise of the value expressed in the documents. Form 1 of notice prescribed 700 under the Rules 1968 states thus: Form I of notice prescribed under rule 4 of the 720 Tamil Nadu Stamp Rules, 1968. Please take notice that under sub-section (1) of section 47-A740 of the Indian Stamp officer for determination of the market value of the properties 247 covered by an instru ment of conveyance/ exchange/gift/release of benami right/settlement registered as document 780 and the duty payable on the above instrument. A copy of the reference is annexed. Two, you are hereby required to800 submit your representation, if any, in writing to the undersigned within 21 days from the date of service of this 820 notice to show that the market value of the properties has been truly and correctly set forth in the instrument.840

VESTED: to confer authority;
ADJUDICATION: judgement on disputed matter;
SYNONYMOUS: similar: RATIONAL: logical;

PRIMA FACIE: on the face of it.

FORECLOSE: to take away propecty on non-payments.

Exercise 26 (Legal)

the suit filed by the Union of India was registered and summons ware issued on 20th November, 1987. In the L suit filed<sup>20</sup> by Express Newspapers, summons was issued on 7th January, 1988. The interim application filed by Express Newspapers was40 considered on 18th December, 1989 and vide a detailed order, a Single Judge of this Court, observed that the60 main question raised is as to whether the judgment of Justice Sen is a minority judgment or would constitute80 the ratio of the Supreme Court. The said question, as per the Single Judge was a serious legal issue which required100 to be considered. The Court also observed that most of the grounds in the impugned notice were repeated after the 120 Supreme Court judgement. Accordingly, relief was granted in the following terms as: Thus, the main question, involved in the present case,140 is as to whether the judgment of Mr. Justice A. P. Sen, is a minority judgment, or it constitutes160 the ratio of the Supreme Court. In other words, the question, which has arisen for decision, is, as to whether, 180 the Union of India was precluded from issuing the impugned notices, to terminate the lease and to take constructive possession<sup>200</sup> of the building, by directing tenants to pay rent to Union of India, as, according to plaintiffs, there was an injunction.220

This is purely a legal question. No-doubt, at the time of deciding an application for temporary injunction, this Court<sup>240</sup> is to take only a prima facie view. But, the decision on this legal question, is likely to dispose off260 the present suit, filed by plaintiffs, as well as, the suit, filed by Union of India. I, therefore, do not consider<sup>280</sup> proper to express any opinion, at this stage. As, there are issues of law, involved in the present suit, as well as,300 the suit filed by Union of India, proper issues can be framed and tried, as preliminary issues, as provided320 under Order 14 Rule 2 of Civil Procedure Code. It is thus evident that there are serious questions, which are 340 to be tried in the suit. Defendants, have alleged that, subsequent to the judgment of the Supreme Court in Express Newspapers Pvt. Ltd. 360 and others, there had been new grounds, on the basis of which, the impugned termination had been effected380 and, therefore, the grounds for the termination were not subject 3.5 matter of dispute, before the Supreme Court stated earlier. 400

However, this question has to be decided on merits, after trial by the Supreme Court In addition, plaintiffs have filed various documents to show that huge expenses are

incurred by plaintiffs, for maintaining the building, payment of property taxes and other charges. 440 Moreover, plaintiff no. 1 has been the lessee, under the lease-deed and constructed the building, at its Own expense. 460 Plaintiff No.1 cannot be denied the benefits, as lessee. Thus, in my view, plaintiffs have got a good<sup>480</sup> prima facie case. Plaintiffs are in possession of the premises and have been enjoying all the benefits as lessees<sup>500</sup> for the last several years. Thus, the balance of convenience, also lies in their favour. For this reason, it can be<sup>520</sup> safely said that in case, plaintiffs are denied the benefits as a lessee., then, they will suffer an irreparable loss<sup>540</sup> and injury. As can be seen from the above order the Court was of the opinion that proper issues would560 require to be framed and there are serious questions to be tried. As per the Union of India, the impugned<sup>580</sup> termination was based on new grounds after the judgment of the Supreme Court. However, considering the fact that Express Newspapers600 was in possession as a lessee and constructed the building at its own expense, the Court felt that the benefits<sup>620</sup> of a lessee for the last several years cannot be denied. The Court then stayed Last several years the impugned notice. Thus, presently, the notice<sup>640</sup> terminating the lease and re-entering the premises, is not in operation.

A perusal of the above order would show that the box shows tenants were permitted to continue paying the rent to their landlord, namely, Express Newspapers and the applications the Division Bench. The Division Bench considered the entire matter and 700 vide order disposed of the appeals. The findings of the Division Bench were that the not go into<sup>720</sup> the question as to whether Justice Sen's view is a minority view. The matter was left to be decided by the<sup>740</sup> ought to have had imposed certain conditions in regard to the 760 rents which were being paid by the sub-tenants. The Single Judge had not considered the imposition of certain ..... conditions and hence other similar applications were remanded in there terms. We leave the said question open, but for that 800 well as other I.As to the 820 learned Trial Judge to enable him

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